may result from a proposed action and alternatives, allowing public review and comment on the proposal and providing a basis for informed decision-making.

(b) The NEPA process should support sound, informed, and timely (early) decision-making; not produce encyclopedic documents. CEQ guidance (40 CFR 1502.7) should be followed, establishing a page limit of 150 pages (300 pages for complex projects). To the extent practicable, EISs will "incorporate by reference" any material that is reasonably available for inspection by potentially interested persons within the time allowed for comment. The incorporated material shall be cited in the EIS and its content will be briefly described. Material based on proprietary data, that is itself not available for review and comment, shall not be incorporated by reference.

### §651.41 Conditions requiring an EIS.

An EIS is required when a proponent, preparer, or approving authority determines that the proposed action has the potential to:

- (a) Significantly affect environmental quality, or public health or safety.
- (b) Significantly affect historic (listed or eligible for listing in the National Register of Historic Places, maintained by the National Park Service, Department of Interior), or cultural, archaeological, or scientific resources, public parks and recreation areas, wildlife refuge or wilderness areas, wild and scenic rivers. or acquifers.
- (c) Significantly impact prime and unique farmlands located off-post, wetlands, floodplains, coastal zones, or ecologically important areas, or other areas of unique or critical environmental sensitivity.
- (d) Result in significant or uncertain environmental effects, or unique or unknown environmental risks.
- (e) Significantly affect a federally listed threatened or endangered plant or animal species, a federal candidate species, a species proposed for federal listing, or critical habitat.
- (f) Either establish a precedent for future action or represent a decision in principle about a future consideration with significant environmental effects.

- (g) Adversely interact with other actions with individually insignificant effects so that cumulatively significant environmental effects result.
- (h) Involve the production, storage, transportation, use, treatment, and disposal of hazardous or toxic materials that may have significant environmental impact.
- (i) Be highly controversial from an environmental standpoint.
- (j) Cause loss or destruction of significant scientific, cultural, or historical resources.

## § 651.42 Actions normally requiring an EIS.

The following actions normally require an EIS:

- (a) Significant expansion of a military facility or installation.
- (b) Construction of facilities that have a significant effect on wetlands, coastal zones, or other areas of critical environmental concern.
- (c) The disposal of nuclear materials, munitions, explosives, industrial and military chemicals, and other hazardous or toxic substances that have the potential to cause significant environmental impact.
- (d) Land acquisition, leasing, or other actions that may lead to significant changes in land use.
- (e) Realignment or stationing of a brigade or larger table of organization equipment (TOE) unit during peacetime (except where the only significant impacts are socioeconomic, with no significant biophysical environmental impact).
- (f) Training exercises conducted outside the boundaries of an existing military reservation where significant environmental damage might occur.
- (g) Major changes in the mission or facilities either affecting environmentally sensitive resources (see §651.29(c)) or causing significant environmental impact (see §651.39).

## §651.43 Format of the EIS.

The EIS should not exceed 150 pages in length (300 pages for very complex proposals), and must contain the following (detailed content is discussed in appendix E of this part):

- (a) Cover sheet.
- (b) Summary.

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- (c) Table of contents.
- (d) Purpose of and need for the action.
- (e) Alternatives considered, including proposed action and no-action alternative.
- (f) Affected environment (baseline conditions) that may be impacted.
- (g) Environmental and socioeconomic consequences.
  - (h) List of preparers.
  - (i) Distribution list.
  - (j) Index.
  - (k) Appendices (as appropriate).

#### §651.44 Incomplete information.

When the proposed action will have significant adverse effects on the human environment, and there is incomplete or unavailable information, the proponent will ensure that the EIS addresses the issue as follows:

- (a) If the incomplete information relevant to reasonably foreseeable significant adverse impacts is essential to a reasoned choice among alternatives and the overall costs of obtaining it are not exorbitant, the Army will include the information in the EIS.
- (b) If the information relevant to reasonably foreseeable significant adverse impacts cannot be obtained because the overall costs of obtaining it are exorbitant or the means to obtain it are not known (for example, the means for obtaining it are beyond the state of the art), the proponent will include in the EIS:
- (1) A statement that such information is incomplete or unavailable.
- (2) A statement of the relevance of the incomplete or unavailable information to evaluating the reasonably foreseeable significant adverse impacts on the human environment.
- (3) A summary of existing credible scientific evidence that is relevant to evaluating the reasonably foreseeable significant adverse impacts on the human environment.
- (4) An evaluation of such impacts based upon theoretical approaches or research methods generally accepted in the scientific community.

# § 651.45 Steps in preparing and processing an EIS.

- (a) *NOI*. The NOI initiates the formal scoping process and is prepared by the proponent.
- (1) Prior to preparing an EIS, an NOI will be published in the FR and in newspapers with appropriate or general circulation in the areas potentially affected by the proposed action. The OCLL will be notified by the ARSTAF proponent of pending EISs so that congressional coordination may be effected. After the NOI is published in the FR, copies of the notice may also be distributed to agencies, organizations, and individuals, as the responsible official deems appropriate.
- (2) The NOI transmittal package includes the NOI, the press release, information for Members of Congress, memorandum for correspondents, and a "questions and answers" (Q&A) package. The NOI shall clearly state the proposed action and alternatives, and state why the action may have unknown and/or significant environmental impacts.
- (3) The proponent forwards the NOI and the transmittal package to the appropriate HQDA (ARSTAF) proponent for coordination and staffing prior to publication. The ARSTAF proponent will coordinate the NOI with HQDA (ODEP), OCLL, TJAG, OGC, OCPA, relevant MACOMs, and others). Only the Deputy Assistant Secretary of the Army for Environment, Safety, and Occupational Health (DASA(ESOH)) can authorize release of an NOI to the FR for publication, unless that authority has been delegated. A cover letter (similar to Figure 5 in §651.46) will accompany the NOI. An example NOI is shown in Figure 6 in §651.46.
- (b) Lead and cooperating agency determination. As soon as possible after the decision is made to prepare an EIS, the proponent will contact appropriate federal, tribal, state, and local agencies to identify lead or cooperating agency responsibilities concerning EIS preparation. At this point, a public affairs plan must be developed. In the case of State ARNG actions that have federal funding, the NGB will be the lead agency for the purpose of federal compliance with NEPA. The State may be either a